



Secretaria Regional  
dos Equipamentos  
e Infraestruturas

## Measures of flood mitigation in Madeira watercourses

Sérgio Lopes  
Regional Secretariat of Equipments and  
Infrastructures



O PAPEL DA ENGENHARIA  
NA ADAPTAÇÃO ÀS ALTERAÇÕES CLIMÁTICAS  
AUDITÓRIO DO MUSEU CASA DA LUZ | FUNCHAL  
6 DE JULHO DE 2018

### Key Issues

- Introduction: global climate change and local change;
- General framework of natural disasters in Madeira;
- Identification of problems and practices to avoid;
- Structural measures for risk mitigation;
- The integrated risk management model;
- Communication of risk;

**In the approach to Risks it is essential:**

- Knowledge ("To know to act well")
- Understanding among the various actors (conceptual, skills, organization)
- Existence of a strategic vision ("the Art of seeing beyond")





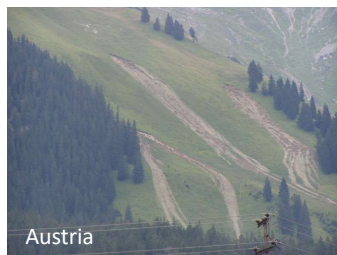
## Ras Baalbek, Lebanon

June 13, 2018



INCREDIBLE FLASH FLOOD IN BAALBECK, LEBANON | June 13, 2018

### Slide (deslizamento)



Landslide 2013 Pechgraben (Upper Austria)



### Madeira island Ribeira Brava basin



Translational  
landslide occurred  
at 20 February  
2010.

Main scarp and  
slip surface.





**Madeira Island: debris flow and flash floods February 2010**



### Austria



**Madeira Island: debris flow and flash floods February 2010**



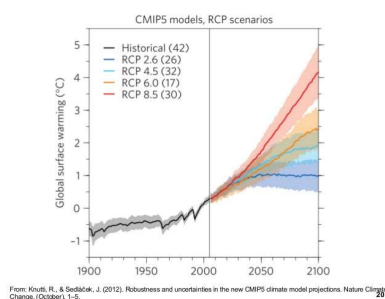


How plastic is slowly killing our sea creatures, fish and birds

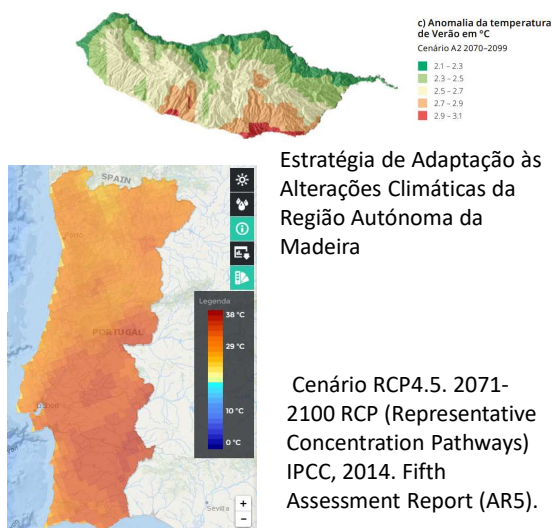


The threat of space junk and orbital debris

## Alterações climáticas ditas globais



Projecção do aumento de temperatura em função de vários cenários IPCC, 2014

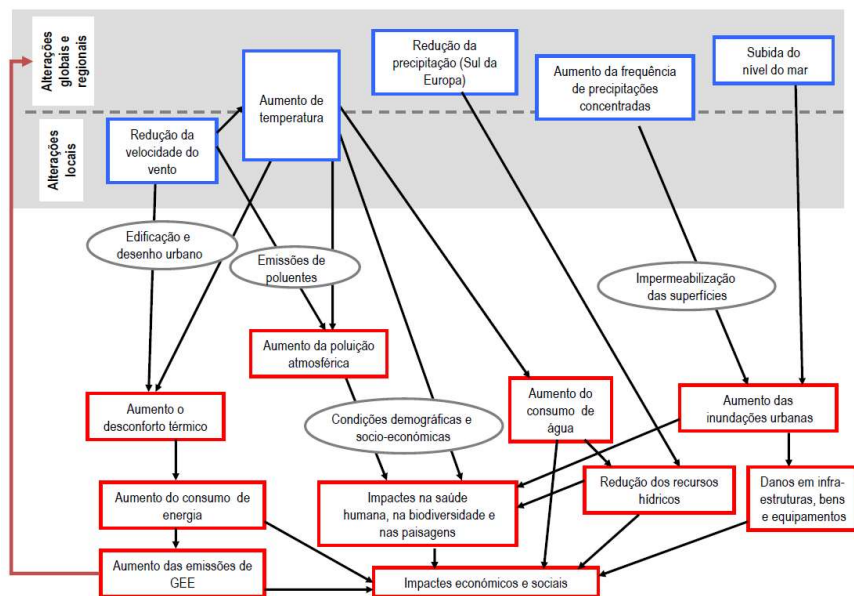


Estratégia de Adaptação às Alterações Climáticas da Região Autónoma da Madeira

Cenário RCP4.5. 2071-2100 RCP (Representative Concentration Pathways) IPCC, 2014. Fifth Assessment Report (AR5).

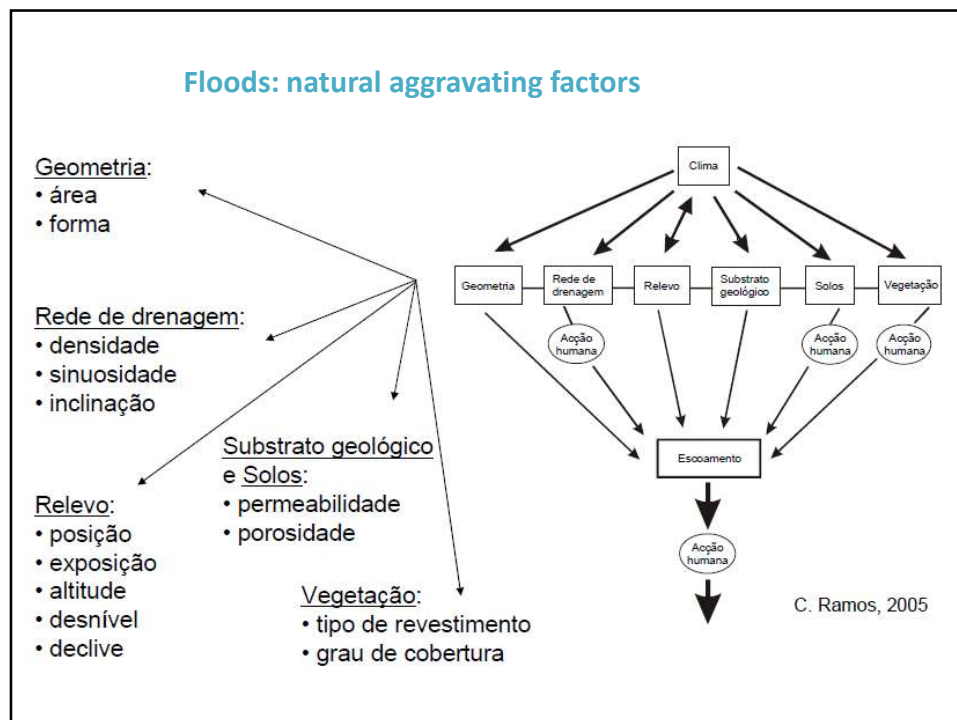
IPCC 2012: Aumento de frequência (e/ou intensidade) das vagas de calor Aumento da frequência das precipitações intensas

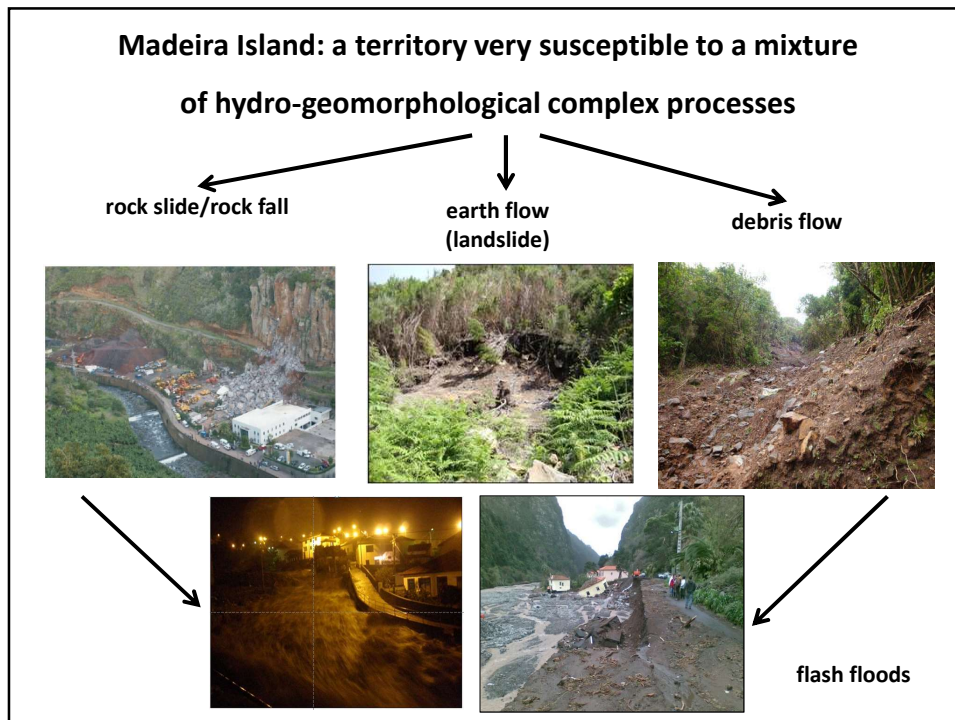
## Risk factors in urban areas and impacts on the territory



Alcoforado et al., 2009

## Setting the scene: Madeira susceptibility to flash floods and drainage basin characteristics



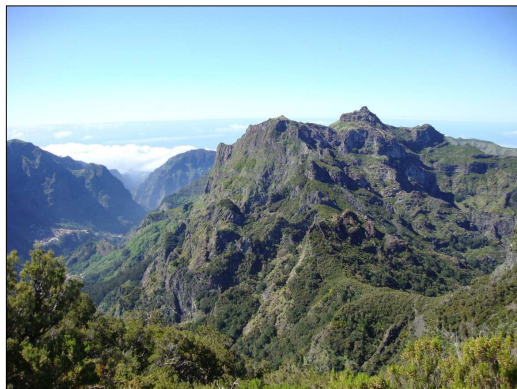


**Madeira Island: a territory highly susceptible to flash-floods**

- Hilly terrain, promote buoyancy effects of maritime tropical air masses, coming from southwest
- Large altitude differences (up to 1200 m)

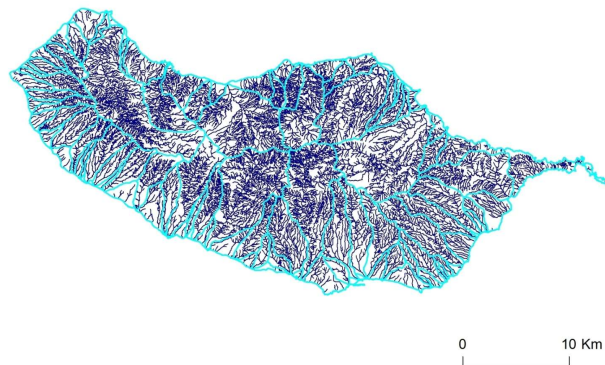
- Steep slopes

- Longitudinal profile of main water lines with steep inclination



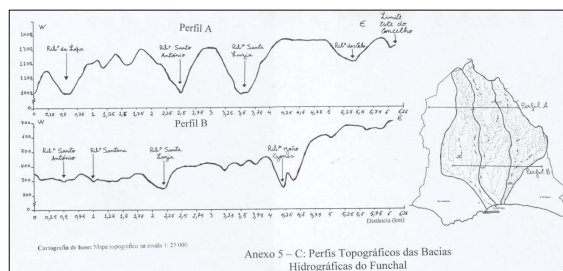
### Madeira Island: a territory highly susceptible to flash-floods

- Rapid concentration of runoff in the river channels  
very high drainage density
- Geological volcanic substrate highly weathered, with low perviousness of the terrain



### Madeira Island: a territory highly susceptible to flash-floods

- The valleys are very deep, promoting a greater interaction between the slope movements and the streams - very high solid load ("aluviões")



Fonte:  
Lopes, 2003



Fotos, CENOR,  
2010

### Madeira Island: a territory highly susceptible to flash-floods

The great severity of flash floods in Madeira comes, mainly from:

- water velocity
- the flows achieved
- the solid load they carry
- the speed with which they occur



Flash flood of 22 December 2009 in Vargem stream, one of the main tributaries of São Vicente basin. Detail of the stream flow peak



Aspect of the streambed in the day after the flash flood of 22 December 2009

### Vegetation

#### Afforestation and reforestation programs

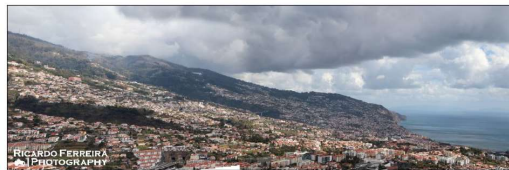


Upper sector of São João Funchal basin.

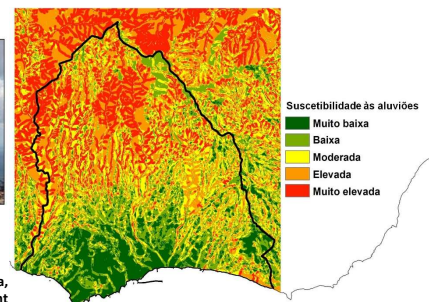
- The extension of forest on Madeira island is 43% of their total area
- Part of the vegetation has an influence on soil protection
- Main problems are the fires and the difficulty for regeneration

## Human occupation of basins

Only a small part of the island has biophysical conditions for settlements. Example: 37% of the area of Funchal Municipality has low susceptibility to the risk of torrential flood (S Lopes, 2015).



Heavy rainfall events and flash floods in the Funchal area (Madeira, Portugal): spatial analysis and susceptibility assessment



## Natural hazards in Madeira

- Processes such as landslides, debris flow and flash floods assume rapid movements of mixed flows, difficult to predict its spatial impact



Early warning systems and subsequent emergency actions are limited



### Natural hazards in Madeira

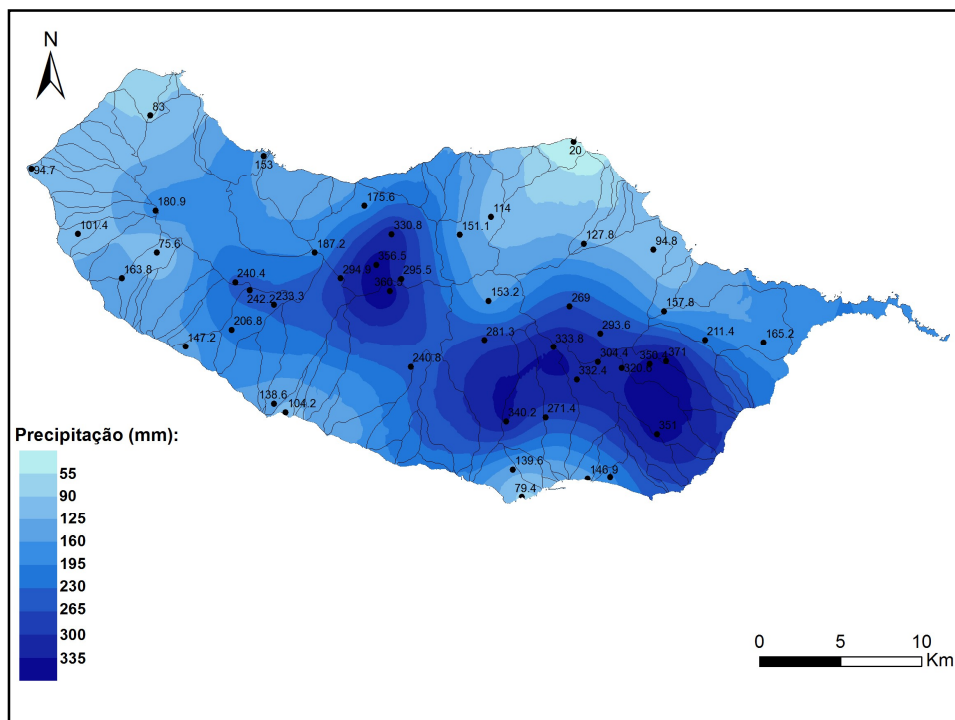
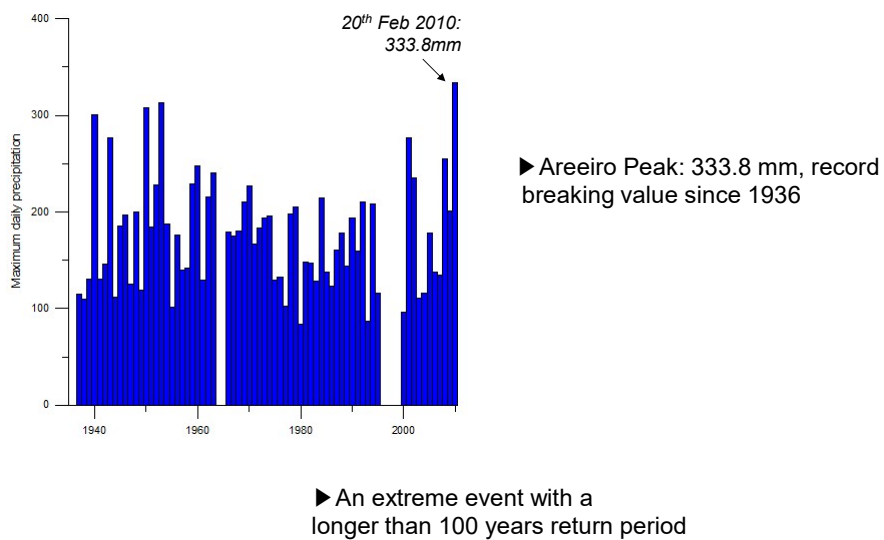


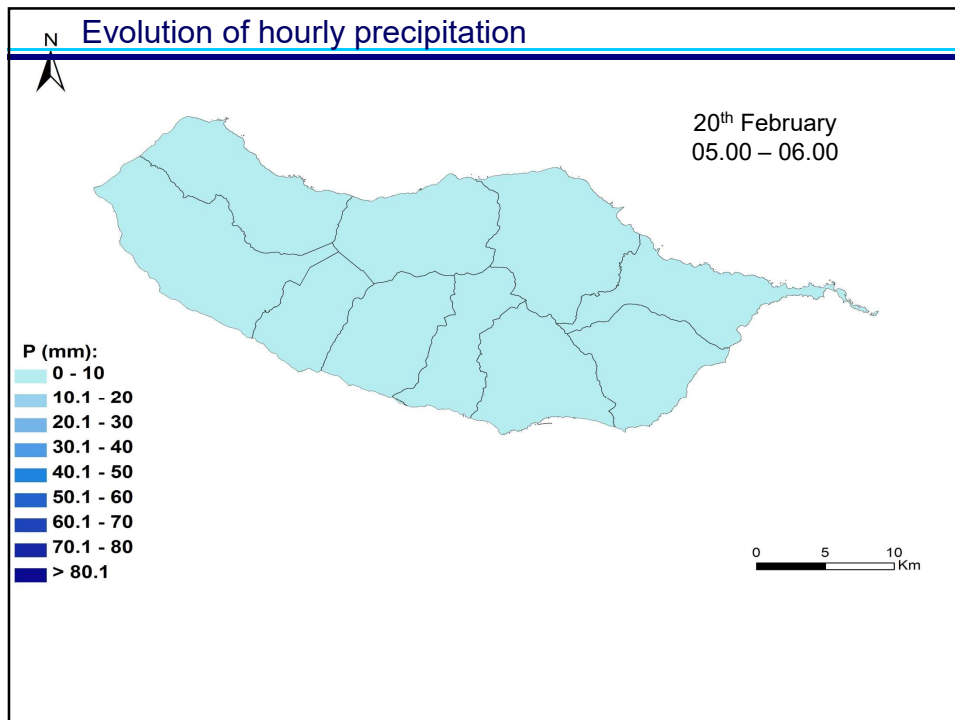
In the mountainous areas, the fluvial torrential processes are a threat to human occupation and to the physical integrity and security of persons, goods and infrastructure.

Biggest natural disaster: torrential flood of February 2010, damage costs were estimated at 1.4 billion EUR(EM-DAT CRED, 2010);



### Return period estimation (Nakagami distribution)





**Identification of problems and  
practices to be avoided**

**Construction on beds and stream banks**



**The lower floors below the top of the fluvial channel**



### Construction on beds and stream banks of mountain torrents



November 2009  
(Google street view)



March 2010

### The lower floors at the level of stream bed

Stream inside the house or the house within the stream?



**“seemingly insignificant” streambed**



**Obstacles to the stream flow**



### Reconstruction of road stream crossing



### Good practice, streamlined pillar to facilitate passage of large woody debris



**Difficulty of access the streamline for cleaning and maintenance purposes**

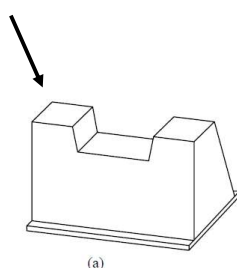


**Bad land use example of the streambed, with the construction of a support wall**



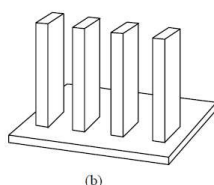
## Structural measures of flood mitigation in Madeira streams

**Torrent control and  
streambed  
stabilization**

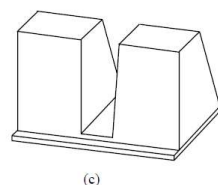


(a)

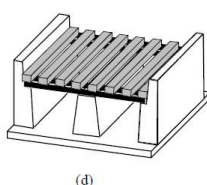
**Design of slit dams for  
controlling debris flows  
and fluvial transport of  
solid material**



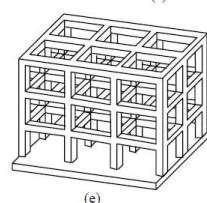
(b)



(c)



(d)



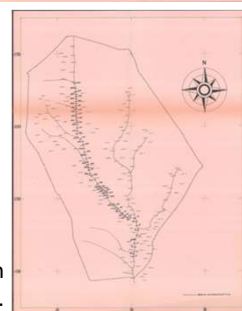
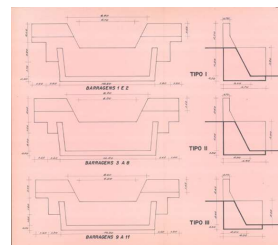
(e)

**Fig. 1** (a) Check dam; (b) slit dam; (c) dam with a rectangular slit;  
(d) bottom infiltration screen; (e) grid dam

Lien, 2003

## Fluvial erosion control and debris flow protection in Madeira Island

Project developed in the decade of 1970 for the upper sector of Funchal basins.



The project included the construction of 69 check dams.

## Control of stream erosion processes and debris flow



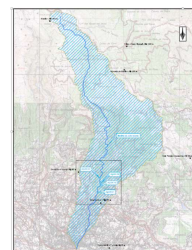
Project of torrential correction developed in the upper sector of Funchal Santa Luzia basin. 1970s

## Austria, Tirol Region

Fluvial erosion control  
Debris flow protection



## Slit dam in João Gomes stream, Funchal



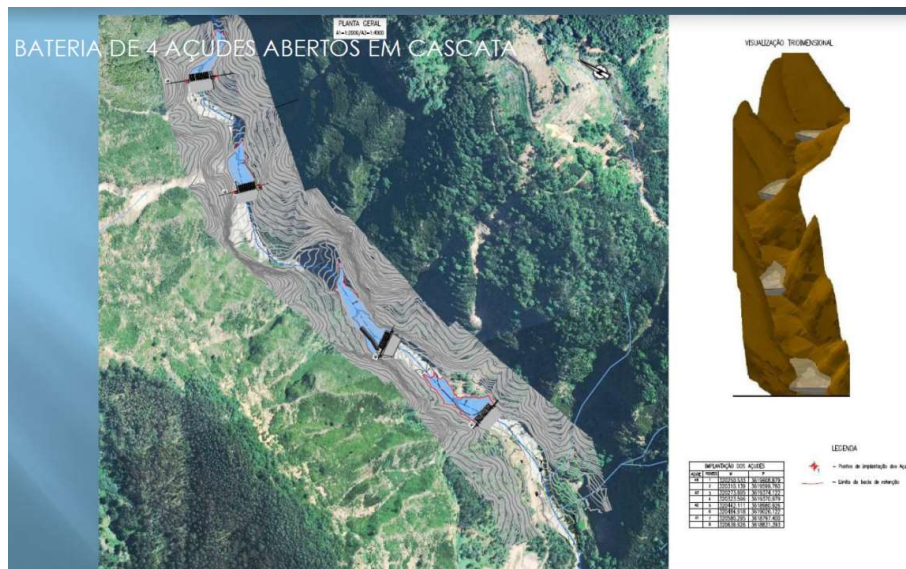
Execution project: Prosistemas - Consultores de Engenharia S.A

### Slit dam in São João stream



Execution project: AQUALOGUS - Engenharia e Ambiente, Lda.

### Slit dam in Ribeira de Santa Luzia stream



LCW Engineering

**Austria**



**Austria**



## Austria



Slit barrier with horizontal slits



## Austria



### Austria



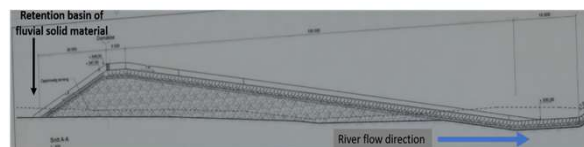
### Madeira Island



### Madeira Island



### Norway, 2018



Perspective from downstream to upstream. A vertical narrow passage was created in the central part of the barrier for the liquid discharge, with a width of less than 1 meter.



### Terminal section of São João stream



Previous situation

significant variations of **channel cross section** with influence in the flow capacity of stream



Fotos: António Luís



### Terminal section of São João streams

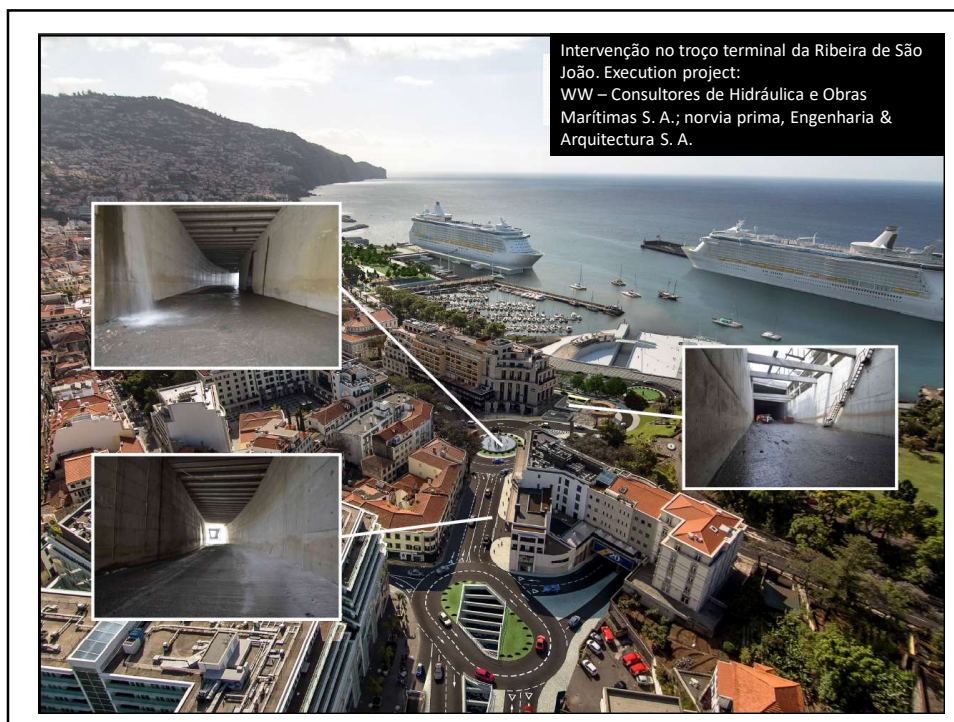


Before

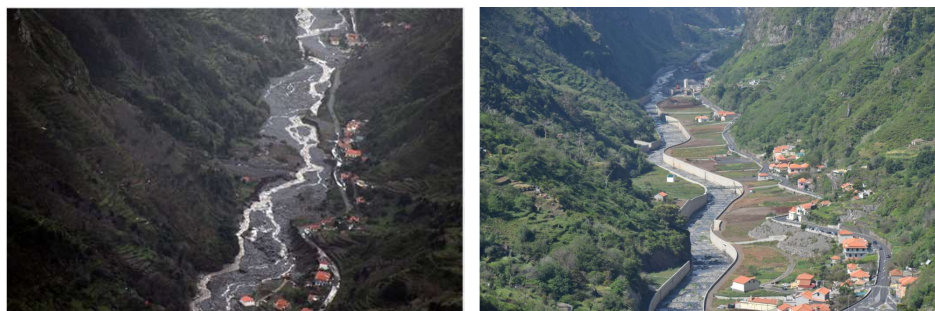
Redirected  
Repositioned  
New alignment with 90 m of length



After



**Regularization and channeling project of the middle sector of Ribeira Brava main stream, after the 2010 flash floods.**



**Channeling of a tributary of Santa Luzia basin, in Funchal, after the 2010 flash floods.**



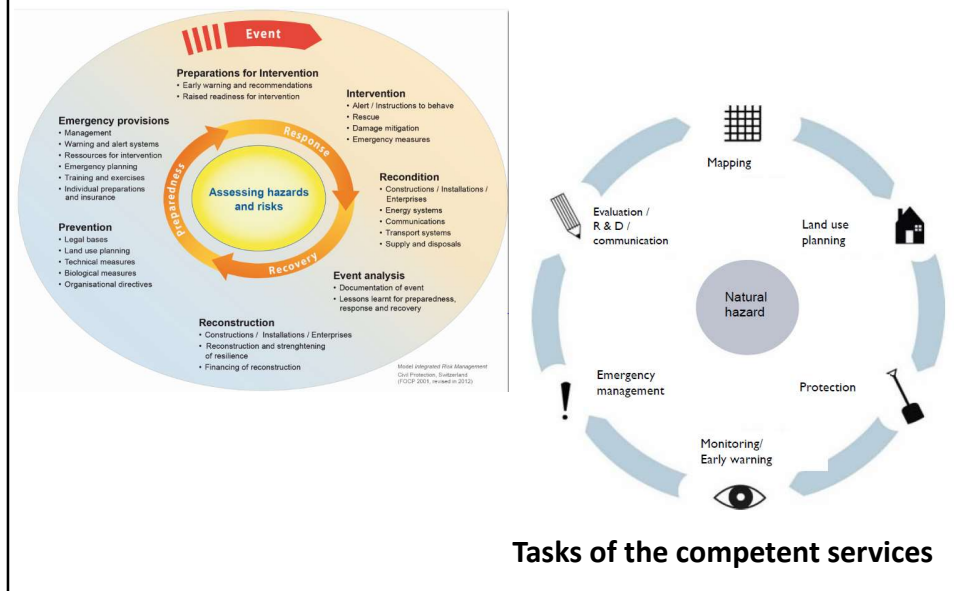
**Are we now totally safe from flash floods?**

## Integrated risk management model

### **Flood Risk: The Holistic Perspective**

*“Risk management is about  
people and processes and  
not about models and technology.”*  
*Trevor Levine*

## Integral Risk Management Cycle



## Global Risk Management

### Where are we?

- Investigate the processes
- Analyse the triggers
- Approximate the consequences
- Options: Response; Recovery; Mitigation; Preparedness

### How is it commonly done?

Local solutions (e.g. stabilizations)  
 Local and Regional Early Warning Systems  
 Spatial planning through:

- Inventory maps
- Susceptibility maps
- Hazard maps
- Exposure maps
- Risk maps



## Global Risk Management



Importance of multidisciplinary approach in risk management

## Global Risk Management



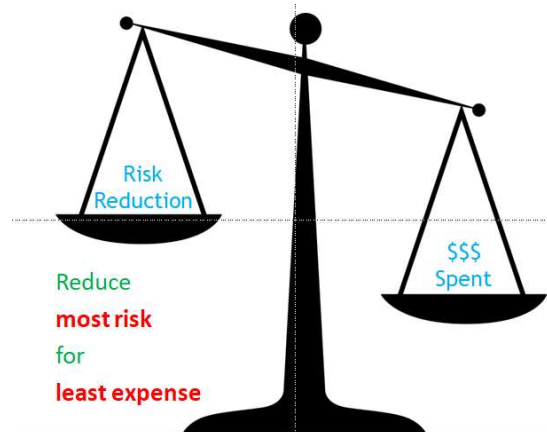
Importance of coordination procedures between all levels of government

## Global Risk Management



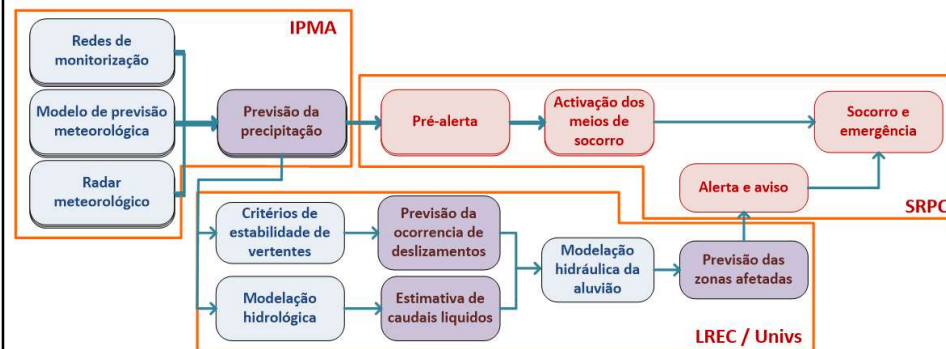
**Reconstruction: Considering – the next event WILL occur!!**

## Global Risk Management: challenges for policy and practice



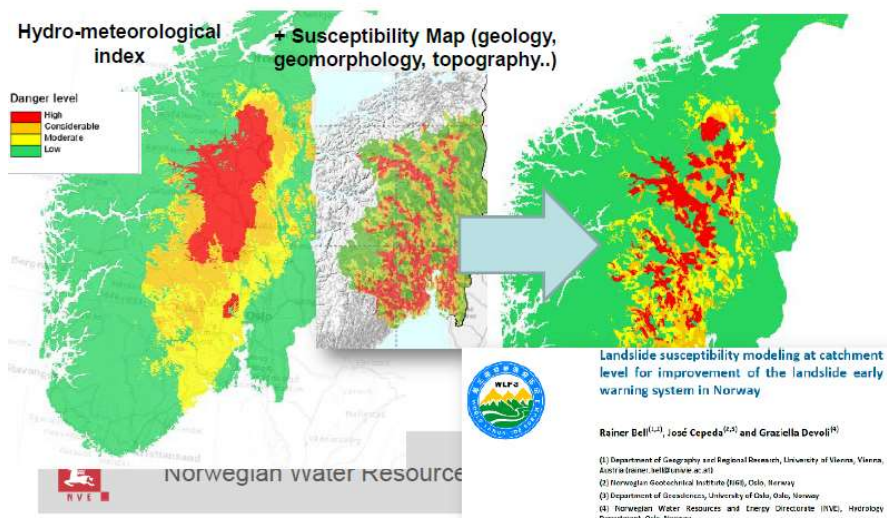
Limited resources (financial, human, structural) – how best to allocate these resources in terms of balancing regional development potentials and disparities, while following the principle: **No protection at all costs?**

### Vision of the early warning system



- It is a vision for there is lots of work to do.
- The responsibility is distributed among different parts
- It can be executed by phases; it is partly done.

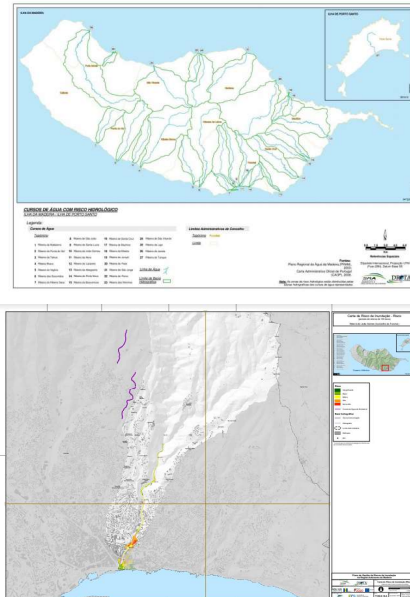
### Susceptibility maps, at water basin level, may be combined with hydro meteorological index to more precise forecasts



Norwegian Flood and Landslide Hazard Forecasting and Warning Service, 2018.

## Mapping

- Susceptibility maps;
- Hazard and risk mapping in areas with high (anticipated) risk;
- Make risk information available through webportals;
- Contribute to the development of mapping methodology;
- Develop guidelines for mapping;
- Expert seminars;

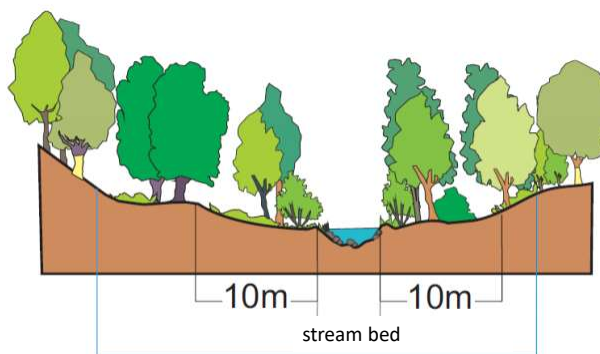


## Legal concepts of hydrology in the Portuguese law

Law no. 54/2005 of 15 November

**Article 10 – Bed is the land covered by water under conditions of average floods**

**Article 11 – Bank is the portion of land adjacent or above the water line, which limits the bed of waters, with wide legally established**



In non-navigable streams, the bank has a width of 10 meters

**Avoid new risks**

**Forbid the construction in the stream bed and banks, for reasons of:**

- security of persons and property
- cleaning and maintenance

Definition of correct land use and occupation restrictions that should be applied in the areas affected by floods

Follow the basic principle “non aedificandi”

**Natural Flood Management: clearing and rehabilitation of stream lines**

Natural flood management handbook

## Clearing and rehabilitation of stream lines

## How to do



**ALUVIÕES**  
CUIDADOS ESPECIAIS À TER

**Antes da época das chuvas**

- Limpe os espaços que rodeiam a sua habitação, de entulho e fogueiras, os quintais e varais.
- Caso identifique possíveis focos de problemas nas ribeiras ou nos sistemas de escoamento, comunique ao serviço municipal de proteção civil da zona.
- Para informação relativa a avisos meteorológicos, recomendações e outras informações em tempo real, instale a aplicação móvel APP - Provisi-Madeira.

**Em caso de aviso de precipitação intensa**

- Mantenha-se informado e acompanhe e evitue situações de avisos meteorológicos emitidos pelo Instituto Português do Mar e da Atmosfera.
- Estacione os automóveis em locais protegidos, fora das áreas potencialmente inundáveis ou de passagem dos aluviões.
- Proteja os objetos que possam ser arrastados pelas águas e entupir os sistemas de escoamento.
- Verifique as portas, janelas e outras aberturas de acesso exterior da habitação.

**Durante a emergência:**

- Fique atento à chegada de orientações oficiais divulgadas pelos meios nacionais.
- Não se precipite para buscar os seus bens e animais, a menos que seja seguro.
- Não utilize o telefone, exceto em caso de emergência.
- A água pode esconder muitos perigos, ser de andar através dela seja-o em segurança.

**Conselhos para a limpeza de ribeiras**

- Não opere entulhos para o leito das ribeiras.
- Não faça cortes de vegetação para o leito, antes da remoção de entulhos flutuantes das margens, e até garantir a remoção de detritos caídos junto a pontes.

**Orientações para a limpeza de cursos de água não navegáveis em flutáveis**

**MARGENS DE UM CURSO DE ÁGUA**

A margem ribeirna é a faixa de terreno, contígua ou colateral à linha que limita o leito da água, com largura ligeiramente definida. Nas cursos de água não navegáveis, em flutáveis, como no caso de todo o vale fluvial da Madeira, incluindo linhas de água que sejam temporariamente, a largura da margem é de 20 metros.

**O USO DAS MARGENS**

As margens ribeirnas de 20 metros de largura constituem faixas de proteção fluvial, nas quais deve ser evitado:

- o corte total da cadeia de vegetação ribeirna;
- o corte total das formações herbáceas e arbustivas;
- o corte da vegetação para o leito;
- a paricidância de árvores caídas junto a passagens hidráulicas (pontes e pontões);
- a descarga de entulhos domésticos e industriais;
- a descarga de efluentes domésticos e industriais sem o tratamento prévio adequado;
- a erosão, a desestabilização das margens e a ausência de encaimento do leito.

**O QUE É UMA LIMPEZA?**

A limpeza é a desobstrução de cursos de água não navegáveis em flutáveis e consiste na remoção de resíduos sólidos urbanos (i.e., lixo, lixo do lixo), remoção de entulhos (resíduos de obras, detritos, electrodomésticos, pneus, etc.), remoção de carga sólida acumulada em excesso no leito e nas margens fluviais, potencialmente disponível para ser transportada pela ribeira em situações de cheia, diminuindo o nível de perigosidade natural destes fenómenos extremos; remoção selectiva de material vegetal (árvores, tocos) que tende a densificar as infraestruturas hidráulicas, nomeadamente, fundações de muros, travessões hidráulicos, açudes, pontes e pontões.

**Essas ações devem:**

- permitir a utilização das águas para fins de interesse geral;
- garantir condições de escoamento das caudais líquidas e sólidas (lama, lama e sedimentos) em situações hidrológicas normais ou extremas.

**Uma linha de água em equilíbrio hidrológico e hidológico idó e possível através da realização de ações regulares de limpeza, desobstrução e manutenção.**

**Uma linha de água limpa reduz significativamente o risco de ocorrência de destruição aos escoamentos de cheia.**

**OS TRABALHOS DE LIMPEZA DEVEM:**

- ser desenvolvidos de jacto para montante, evitando o corte de vegetação para o leito;
- dar prioridade à remoção de árvores caídas junto a passagens hidráulicas;
- ocorrer sempre que possível, durante o período de outono;
- preservar a vegetação autóctone da região, contribuindo para a biodiversidade;
- ter em conta que o corte de vegetação nunca pode ser total;
- permitir a realização da poda das formações vegetais existentes para garantir o controlo do seu crescimento e o encaimento do leito;
- evitar a remoção de vegetação fixadora das margens;
- ser conduzidos de modo a que as intervenções sejam feitas numa margem de cada vez;
- permitir que o material sobrante possa ser separado e reutilizado.

**QUEM DEVE REALIZAR AS INTERVENÇÕES DE LIMPEZA DE CURSOS DE ÁGUA?**

A responsabilidade da execução das ações de limpeza e desobstrução é:

- Do município, nos aglomerados urbanos;
- Dos proprietários, nos pontos particulares fora dos aglomerados urbanos;
- Dos organismos detentores de competência, originários da delegação, para a gestão dos recursos hídricos, na área, nos demais casos.

Todas as intervenções devem ser realizadas sob orientação da Direção Regional do Equipamento Social e Conservação, de acordo as suas competências no Domínio Hídrico Fluvial.

**Exemplos possíveis de intervenções**

**Região Autónoma da Madeira**  
Governo Regional

## Give priority to the removal of trees that have fallen in the stream bed



Large woody debris tend to cause obstruction to the stream flow, with the consequent formation of critical levels of discharge retention, with catastrophic effects in case of collapse

**Give priority to the removal of trees that have fallen in the stream bed**



Riparian vegetation has an important influence on bank erodibility and near-bank hydraulic conditions, and is also a source of in-channel large woody debris (LWD)

**What to keep?**

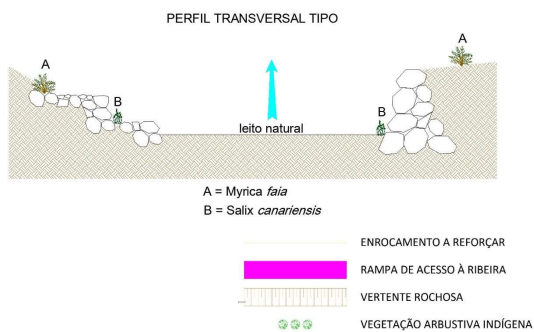


*Myrica faya*  
faia-das-ilhas ou samouco



*Salix canariensis*  
seixeiro, seiceiro ou seixo

### Stream flow rehabilitation



**Repair and revitalize the degraded fluvial ecosystems: important measure in risk management**



### Stream flow rehabilitation



**The healthier and more resilient an ecosystem is, the less damage it will experience from natural hazards and the easier and faster it will recover from impacts**

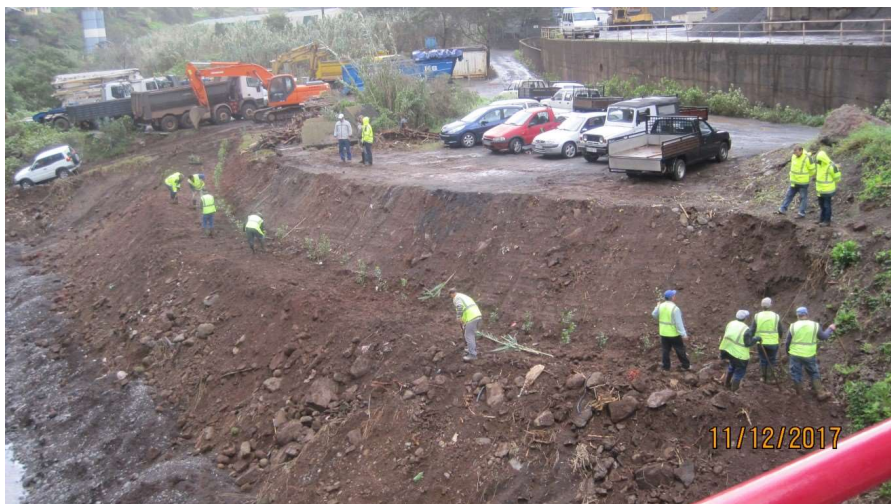


**Rehabilitation of the main watercourse of the Faial basin, in Madeira Island**



Natural approach to flood management that repairs and revitalizes our broken ecosystems

**Rehabilitation of the main watercourse of the Faial basin**



**Mountain torrent stream in Seixal, at the north side of Madeira island, after the 2012 flash flood**



Aspect of the fluvial channel after the intervention of natural regularization in 2016, using the technique of riprap, to protect the stream banks and consolidate the bottom of the channel



**Increasing demand for the maintenance and reconstruction of protective structures in use, because of ageing and loosing functionality.**



## **Communication of risk**

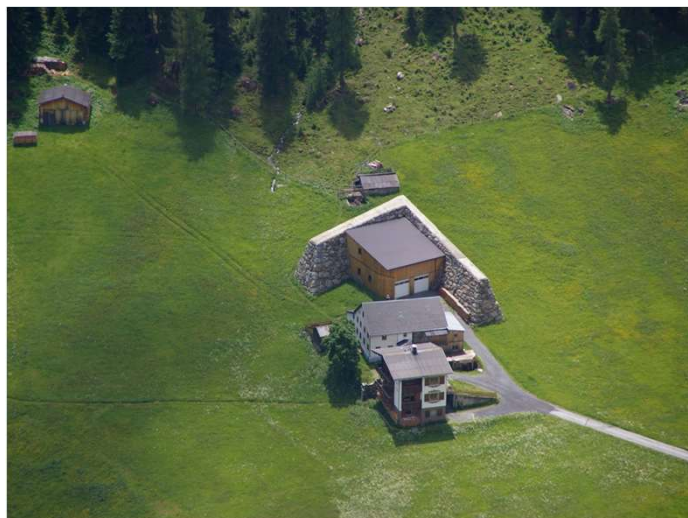
- Education of the society
- Utilizing the new social media for communication

## Public Awareness and Education for Disaster Risk Reduction



## Public Awareness and Education for Disaster Risk Reduction

Let know available solutions to improve resilience against potential disasters



## Public Awareness and Education for Disaster Risk Reduction



**A clean stream is a safely stream.**

**The cleaning of streams is a responsibility of all citizens**

Information prevention measures must be communicated to the population



## Sendai Framework for Disaster Risk Reduction

### Definition of warnings

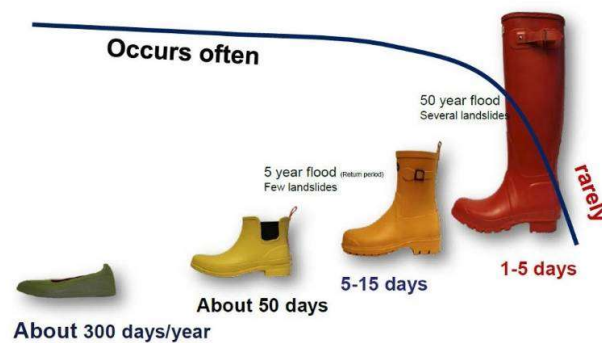
What is a warning?

Tangible and understandable description of an expected damage scenario

&

a clear advice what to do

In order to decode the message – to make it accessible to the population, NVE adopted a simple and visual communication strategy, matching the severity and magnitude of the event with the type of footwear.



Norway early warning system symbology

...the phenomena associated with torrential floods is complex and cannot be fully controlled, only mitigated. 100% safety against natural hazards is not an achievable goal.



Memorial created as a reminder of the terrible events of 1905 and 1936 in Norway.



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